## **ORAL ARGUMENT NOT YET SCHEDULED**

## IN THE UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

AMERICAN PETROLEUM	)
INSTITUTE, et al.,	)
Petitioners,	)
V.	)
	)
UNITED STATES ENVIRONMENTAL	)
PROTECTION AGENCY,	)
Respondent.	)
1	Ś

Case No. 08-1277 (and consolidated cases)

## **STATUS REPORT**

Respondent United States Environmental Protection Agency ("EPA") hereby provides a status report in Cases 08-1277 and 08-1280, as ordered by this Court on February 15, 2013.

1. On August 21 and August 25, 2008, twenty-one petitioners filed four separate petitions for review of an EPA final rule titled "Standards of Performance for Petroleum Refineries; Final Rule," published at 73 Fed. Reg. 35,838 (June 24, 2008) (the "Final Rule"). The Final Rule, promulgated under Section 111 of the Clean Air Act, 42 U.S.C. § 7411, sets new source performance standards ("NSPS") that limit the emission of air pollutants from petroleum refineries. The Court has consolidated these four petitions for review into the above-captioned case.

2. In addition to the petitions for review that are pending before this Court, the petitioners in three of those cases filed petitions for administrative reconsideration with EPA pursuant to Clean Air Act Section 307(d)(7)(B), 42 U.S.C.  $\S$  7607(d)(7)(B). EPA granted reconsideration with respect to some of the issues raised in those petitions. See "Standards of Performance for Petroleum Refineries," 73 Fed. Reg. 55,751 (Sept. 26, 2008). EPA subsequently granted reconsideration of all remaining issues that were raised in the petitions for administrative reconsideration, by letter to counsel for those petitioners sent on December 29, 2009. EPA moved that this Court hold this case in abeyance while EPA conducted the process of administrative reconsideration of the Final Rule. On April 1, 2009, this Court issued an order holding the case in abeyance. That time was extended by order of this Court until January 3, 2011. On March 11, 2011, the Court issued an order holding the case in abeyance until further order by the Court.

3. The issues raised in the petitions for reconsideration fall generally into two categories: Issues raised by petitioner states and environmental organizations ("Environmental Petitioners"), and issues raised by petitioners representing the industry that is subject to the NSPS ("Industry Petitioners"). This Status Report concerns the status of certain issues raised by Industry Petitioners in Cases 08-1277 and 08-1280. In its order of March 11, 2011, this Court ordered EPA to provide reports on the status of those issues every 90 days. EPA filed its last such status report on November 16, 2016.

4. On December 22, 2008, EPA published a proposed rule concerning certain issues that were raised in petitioners' administrative petitions for reconsideration. *See* "Standards of Performance for Petroleum Refineries; Standards of Performance for Petroleum Refineries for Which Construction, Reconstruction, or Modification Commenced After May 14, 2007," 73 Fed. Reg. 78,522 (Dec. 22, 2008) (the "Proposed Reconsideration Rule"). EPA accepted public comment on the Proposed Reconsideration Rule, considered those public comments, and signed a final rule on June 1, 2012, which was published in the Federal Register on September 12, 2012. *See* 77 Fed. Reg. 56,422 (Sept. 12, 2012) (the "Final Reconsideration Rule").<sup>1</sup>

5. The Court's March 11, 2011, order directed the parties to file motions to govern further proceedings within 30 days of the date EPA took final action on the Proposed Reconsideration Rule described in Paragraph 4 above, which, in this instance, was by October 12, 2012. This deadline was extended to November 28,

<sup>&</sup>lt;sup>1</sup> A petition for judicial review of the Final Reconsideration Rule, filed by one group of Industry Petitioners in this case, is currently pending before this Court. <u>See</u> Case No. 12-1442. Two additional consolidated petitions, Case Nos. 12-1443 and 12-1444, were dismissed on September 16, 2015, and December 16, 2014, respectively, upon joint motions filed by Petitioners and EPA. Additionally, the petitioners in Case Nos. 12-1442, -1443, and -1444 each petitioned EPA for administrative reconsideration of the Final Reconsideration Rule.

2012, and later to January 14, 2013, pursuant to the parties' joint unopposed motions and subsequent orders of this Court. The parties filed this joint motion on January 14, 2013.

6. On February 15, 2013, this Court granted the parties' joint motion to govern further proceedings and issued an order continuing to hold the case in abeyance. That order specifically requires EPA to file status reports at 90-day intervals beginning May 16, 2013, and directs the parties to file motions to govern future proceedings within 30 days of EPA's completion of the further rulemaking proceedings.<sup>2</sup>

7. Since that time, EPA has developed and published another proposal package for the Refinery sector that includes proposed changes to NSPS Subparts J and Ja that address all of the remaining issues raised by Industry Petitioners in their petitions for reconsideration of the Final Rule discussed in Paragraph 1 above. *See* "Petroleum Refinery Sector Risk and Technology Review and New Source Performance Standards; Proposed Rule," 79 Fed. Reg. 36,880 (June 30, 2014).

<sup>&</sup>lt;sup>2</sup> In the parties' January 14, 2013, joint motion to govern further proceedings, Paragraphs 7 and 8 mistakenly imply that EPA plans to develop *two* additional proposal packages that will address the remaining issues raised by Industry Petitioners in their petitions for reconsideration of the Final Rule. EPA published only *one* additional proposal package to address these issues. *See* Paragraph 7, herein.

8. On September 29, 2015, EPA signed the final version of that rule, "Petroleum Refinery Sector Risk and Technology Review and New Source Performance Standards," EPA-HQ-OAR-2010-0682, which was published in the Federal Register on December 1, 2015 (80 Fed. Reg. 75,178).

9. Since that date, EPA also completed a technical correction to the New Source Performance Standard for petroleum refineries. The proposed, non-substantive change was published in the Federal Register on February 9, 2016, 81 Fed. Reg. 6814, and was finalized on July 13, 2016. *See* "National Emission Standards for Hazardous Air Pollutant Emissions: Petroleum Refinery Sector Amendments," EPA-HQ-OAR-2010-0682, 81 Fed. Reg. 45,232 (July 13, 2016).

10. The final rule published in the Federal Register on December 1, 2015, and the additional correction published on July 13, 2016, may allow for the dismissal of the petitions for review filed in this Court. Accordingly, the parties are presently engaged in discussions regarding the need for further proceedings with respect to these petitions.

11. EPA believes this progress justifies the continued abeyance status of Cases 08-1277 and 08-1280 for a further 90 days, until May 15, 2017, so that the parties may jointly prepare motions to govern further proceedings.

Respectfully submitted,

JEFFREY H. WOOD Acting Assistant Attorney General Environment and Natural Resources Division

/s/ Chloe H. Kolman

CHLOE H. KOLMAN United States Department of Justice Environment and Natural Resources Division Environmental Defense Section P.O. Box 7611 Washington, D.C. 20044 Phone: (202) 514-9277 Fax: (202) 514-8865 chloe.kolman@usdoj.gov

Dated: February 14, 2017

## **CERTIFICATE OF SERVICE**

I hereby certify that on February 14, 2017, I filed a copy of the foregoing

Status Report with the Court's Electronic Case Filing system. All counsel are

registered to receive service through that system except the following, who will be

served by Electronic Mail sent on February 14, 2017.

PAUL E. GUTERMANN DANIEL JOSEPH AKIN GUMP STRAUSS HAUER & FELD LLP 1333 New Hampshire Avenue, N.W. Washington, D.C. 20036

/s/ Chloe H. Kolman